# Minnesota's Guaranteed Energy Savings Program (GESP)

#### Solar Powering Minnesota 3/7/14 Lindsay Wimmer, GESP Outreach Coordinator, Clean Energy Resource Teams









- Division of Energy Resources & CERTs Roles
- Energy Savings Performance Contracting
- The Power of Bundling Energy Conservation Measures
- Minnesota's new Guaranteed Energy Savings Program
- Energy Savings Performance Contract Case Studies
- Project Development Process
- Getting Started



# Department of Commerce Division of Energy Resources



### **Energy Savings Programs**



Peter Berger Eric Rehm

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### Division of Energy Resources What we do ...



- Program Development and Administration
  - Pre-qualify ESCOs (contractors)
  - Master Contract and Procurement Documents
- Opportunity Assessment
  - B3 Benchmarking Data
  - Needs, Issues and Goals
- Technical Assistance
  - Project Development Assistance
  - Project Implementation Oversight
  - Annual Project Performance Evaluation



#### Clean Energy Resource Teams What We Do...





#### **Lindsay Wimmer**

- Answer questions & program outreach
- Help local governments assess opportunities for GESP
- Connect YOU with the Department of Commerce to enter into the program



## What is Energy Savings Performance Contracting?





"The use of **guaranteed savings** gained from the maintenance, operations and utilities budgets, **as capital to make needed upgrades** to your building environmental systems, that is financed over a specified period of time."

U.S. Department of Energy



# The Power of Bundling Conventional Wisdom



- Benchmark your buildings
- Identify the worst performers
- First implement No-Cost Energy Conservation Measures (ECMs)
- Next use available funds to implement Low-Cost ECMs
- Continue up the payback ladder until available funds are gone
- Move on to the next worst performing building when additional funds become available



### The Power of Bundling Scientific Reasoning



### **Oak Ridge National Laboratory**

### Mixing Appropriations and Private Financing to Meet Federal Energy Management Goals

#### June 2012

#### **Prepared by: John Shonder**

Source:

http://www.ornl.gov/sci/ees/etsd/btric/publications/ORNL%20TM%202012\_235.pdf



### ORNL Study Appropriations Priority



- First, appropriations fund shortest-payback ECMs
- Next, private financing funds as many ECMs as possible



Only 76% of ECMs Can Be Implemented



#### ORNL Study Finance Priority



- First, private financing funds as many ECMs as possible
- Next, use appropriations on long payback ECMs



95% of ECMs Can Be Implemented!



#### The Power of Bundling ECMs

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#### ORNL Study Conclusions

### **Best Financing Strategy**

- Use private financing to fund as many ECMs as possible beginning with the shortestpayback ECMs
- Use available appropriations as a one-time buy-down or to fund longer-payback ECMs that cannot be included in the project

"Using appropriations to fund short payback Energy Conservation Measures is like eating your seed corn."

John Shonder Oak Ridge National Laboratory



### Guaranteed Energy Savings Program (GESP)



- Makes existing systems more efficient
  - Retro-commissioning
  - System additions and enhancements
  - Operation & Maintenance improvements
- Renews facility infrastructure by performing deep energy retrofits
  - System re-design
  - Equipment replacement
- Assures intended results continue to be achieved
  - On-going savings Measurement & Verification
  - Performance Guarantee



## Key Drivers of GESP



Organizational Goals	<ul> <li>Reduction in Energy Use</li> <li>Reduction in Greenhouse Gas Emissions</li> <li>Use of Renewable Energy</li> <li>Job Creation</li> </ul>
Facility Issues	<ul> <li>Occupant Comfort</li> <li>Health &amp; Safety</li> <li>Deferred Maintenance</li> <li>Energy Price Uncertainty</li> </ul>
Resource Needs	<ul> <li>Budget</li> <li>Manpower / Capacity</li> <li>Expertise</li> </ul>
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### City Case Study City of Hutchinson



### **Upgrades:**

- Lighting Liquor Store, Recreation Center, City Center, Library, Garages
- Variable Frequency Drives Wastewater Treatment Plant

### Total Project Cost: \$375,114 Annual Savings:

- Guaranteed Savings \$32,571
- M&V Savings \$60,271

### **Payback: 7 years**



# County Case Study Brown County



### **Upgrades:**

- Lighting Community Services, Courthouse/Law Enforcement Center, Government Center
- HVAC & Controls Upgrade County Courthouse
- Chilled Water System Upgrade Courthouse / Law Enforcement Center
- Total Project Cost: \$1,622,390

### **Annual Savings:**

- Guaranteed Savings \$71,709
- Actual 1<sup>st</sup> Year Savings \$77,200

Payback: 21 years



### GESP is a Strategy to ...







# Why use GESP?



State provided Technical, Financial, & Contractual Assistance:

- Pre-qualified Energy Services Companies
- Vetted Master Contract
- Site-Specific RFP & Contract Templates
- Open Book Pricing, Maximum Markups
- Competitive Bidding of Trade Work & Equipment
- Measurement & Verification Guidelines
- State review of Annual M&V Report



### Clearly Defined Project Development Process



Process Step	Activity	Typical Duration	Milestone
1 – Opportunity Assessment	Meetings with COMM to review GESP, B3 data, facility needs, issues, and goals	1 – 3 months	Joint Powers Agreement
2 – Define Project Goals	Energy Savings; GHG Emission Reduction; Renewable Portfolio; Building Public Disclosure; Job Creation	1 – 3 months	Issue Site-Specific RFP
3 – ESCO Selection	<b>RFP</b> evaluation and ESCO selection	1 – 3 months	Issue Work Order Contract
4 – Project Development	Perform Investment Grade Audit to develop project scope, cost, savings and funding	3 – 6 months	Issue Work Order Contract Amendment
5 – Project Implementation	Installation of Energy Conservation Measures	6 – 12 months	Certification of Final Completion and Acceptance
6 – Performance Period	Review Measurement &Verification Reports	5 – 25 years (on-going)	Annual M&V Report







### GESP is a contracting and financing mechanism to implement solar on public buildings

- **GESP provides technical assistance**
- GESP allows 25 year maximum financing term
- GESP allows bundling of short-term payback upgrades to help finance solar



# How to get started with GESP



- Start Opportunity Assessment:
  - List facility goals, needs, and issues
    - Comfort issues? Recurring damage? Energy Goals?
  - List buildings and their annual utility costs
  - List potential upgrades
- Call CERTs to talk about the starting opportunity assessment & ask questions
- Include your Management and Facility Staff
- Call Department of Commerce, GESP Staff



## Division of Energy Resources & CERTS Contacts

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